FINANCIAL STATEMENTS
December 31, 2022

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# INDEPENDENT AUDITOR'S REPORT

# TO THE BOARD OF DIRECTORS JEFFERSON COUNTY LOCAL DEVELOPMENT CORPORATION

#### Report on the Audit of the Financial Statements

# **Opinion**

We have audited the accompanying financial statements of **JEFFERSON COUNTY LOCAL DEVELOPMENT CORPORATION** (a nonprofit organization), which comprise the statement of financial position as of December 31, 2022, and the related statements of activities, functional expenses, and cash flows for the fifteen-month period then ended, and the related notes to the financial statements.

In our opinion, the financial statements present fairly, in all material respects, the financial position of Jefferson County Local Development Corporation as of December 31, 2022, and the changes in its net assets and its cash flows for the fifteen-month period then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Jefferson County Local Development Corporation and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Jefferson County Local Development Corporation's ability to continue as a going concern within one year after the date that the financial statements are available to be issued.

## **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Jefferson County Local Development Corporation's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Jefferson County Local Development Corporation's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

# **Supplementary Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 1, 2023, on our consideration of Jefferson County Local Development Corporation's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Jefferson County Local Development Corporation's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Jefferson County Local Development Corporation's internal control over financial reporting and compliance.

Bowers & Company

Watertown, New York March 1, 2023

# STATEMENT OF FINANCIAL POSITION

December 31, 2022

# **ASSETS**

CURRENT ASSETS	
Cash	\$ 4,822,307
Loans Receivable	351,538
Other Receivables	7,000
Prepaid Expenses	 2,135
Total Current Assets	5,182,980
PROPERTY AND EQUIPMENT, NET	85,240
RIGHT OF USE ASSET - OPERATING LEASE	175,454
TOTAL ASSETS	\$ 5,443,674
LIABILITIES AND NET ASSETS	
CURRENT LIABILITIES	
Accounts Payable	\$ 10,513
Accrued Expenses	22,761
Current Portion of Operating Lease Liability	1,358
Unearned Revenue	1,511,585
Total Current Liabilities	1,546,217
LONG-TERM OPERATING LEASE LIABILITY	 202,078
Total Liabilities	 1,748,295
NET ASSETS	
Net Assets Without Donor Restrictions	
Undesignated/Total Net Assets	3,695,379
TOTAL LIABILITIES AND NET ASSETS	\$ 5,443,674

# STATEMENT OF ACTIVITIES

SUPPORT AND REVENUE	
Jefferson County Support	\$ 517,650
Grant Revenue	753,965
Administrative Fees	792,256
Interest on Loans Receivable	24,712
Interest Income	3,829
Miscellaneous	 84,651
Total Support and Revenue	2,177,063
EXPENSES	
Agriculture	260,706
Marketing	406,797
Economic Development	769,651
General and Administrative	 589,944
Total Expenses	 2,027,098
CHANGE IN NET ASSETS	149,965
NET ASSETS, BEGINNING OF PERIOD	3,545,414
NET ASSETS, END OF PERIOD	\$ 3,695,379

# STATEMENT OF FUNCTIONAL EXPENSES

Th.	<b>.</b>	
Program	Service	3
TIVELAIII	DUI VICUS	,

	Program Services											
							<b>Total Program</b>				•	
	Aş	griculture	M	arketing	De	Development		Services	<u>Administrative</u>			Total
Salaries and Employee Benefits	\$	224,468	\$	266,439	\$	-	\$	490,907	\$	406,581	\$	897,488
Advertising and Promotion		5,883		68,877		-		74,760		-		74,760
Covid-19 Emergency Loan Forgiveness		-		-		8,750		8,750		-		8,750
Dues and Subscriptions		739		-		-		739		16,049		16,788
Equipment Rental and Maintenance		-		-		-		-		10,390		10,390
Grant Expense		-		-		753,965		753,965		-		753,965
Manufacturing and Business Support		-		-		6,519		6,519		-		6,519
Miscellaneous		8,718		-		-		8,718		1,801		10,519
Occupancy		3,697		31,429		-		35,126		48,031		83,157
Office Expenses		5,244		20,422		-		25,666		37,241		62,907
Operating Lease Expense		1,490		12,669		-		14,159		23,103		37,262
Professional Fees		-		-		-		-		11,096		11,096
Travel, Training and Conferences		9,726		662		417		10,805		5,707		16,512
Utilities		741		6,299				7,040		11,485		18,525
Total Expenses Before												
•		260.706		406 707		760 651		1 427 154		<b>57</b> 1 404		2.000.620
Depreciation		260,706		406,797		769,651		1,437,154		571,484		2,008,638
Depreciation										18,460		18,460
TOTAL EXPENSES	\$	260,706	\$	406,797	\$	769,651	\$	1,437,154	\$	589,944	\$	2,027,098

# STATEMENT OF CASH FLOWS

CASH FLOWS FROM OPERATING ACTIVITIES	
Change in Net Assets	\$ 149,965
Adjustments to Reconcile Change in Net Assets	
to Net Cash Provided by Operating Activities:	
Depreciation Expense	18,460
Covid-19 Emergency Loan Forgiveness Expense	8,750
Amortization of Right of Use Asset - Operating Lease	29,622
Decrease in:	
Other Receivables	500
Prepaid Expenses	5,699
Increase (Decrease) in:	
Accounts Payable	6,029
Accrued Expenses	(1,898)
Operating Lease Liability	(1,640)
Unearned Revenue	 1,476,905
Net Cash Provided by Operating Activities	 1,692,392
CASH FLOWS FROM INVESTING ACTIVITIES	
Purchase of Property and Equipment	(3,254)
Principal Collections on Loans Receivable	397,415
Net Cash Provided by Investing Activities	 394,161
Net Increase in Cash	2,086,553
Cash, Beginning of Period	 2,735,754
Cash, End of Period	\$ 4,822,307

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2022

#### **NOTE 1 – NATURE OF OPERATIONS**

Jefferson County Local Development Corporation (the LDC) is a non-profit organization, incorporated in New York State. The LDC was formed October 1, 2009. The purpose of the LDC is to develop and cultivate a strong economic environment, which supports business and nurtures growth and new investment in Jefferson County, NY (the County).

The mission of the Jefferson County Local Development Corporation includes undertaking projects and programmatic initiatives in furtherance of and to advance the job opportunities, health, general prosperity, and economic welfare of the people of the County.

The LDC adopted a new financial reporting period of January 1 through December 31. The LDC's previous reporting period was October 1 through September 30. Accordingly, these financial statements reflect a fifteen-month reporting period of October 1, 2021 through December 31, 2022.

# NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES

# **Basis of Accounting**

The financial statements of Jefferson County Local Development Corporation have been prepared on the accrual basis of accounting and, accordingly, reflect all significant receivables, payables, and other liabilities.

#### **Basis of Presentation**

The LDC reports information regarding its financial position and activities according to one class of net assets: net assets without donor restrictions.

<u>Net Assets Without Donor Restrictions</u> – Are currently available for operating purposes subject only to the broad limits resulting from the nature of the LDC. Net assets without donor restrictions generally result from Jefferson County support, grant revenue, administrative fees and interest, less expenses incurred in providing program-related services and performing administrative functions.

December 31, 2022

# **NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

#### **Estimates**

Management uses estimates and assumptions in preparing financial statements. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues and expenses. On an ongoing basis, management evaluates the estimates and assumptions based on new information. Management believes that the estimates and assumption are reasonable in the circumstances; however, actual results could differ from those estimates.

# **Cash and Cash Equivalents**

The LDC considers all highly liquid investments with an original maturity of three months or less to be cash equivalents. For the fifteen-month period ended December 31, 2022, the LDC reported no cash equivalents.

#### Loans Receivable and Allowance for Loan Losses

Loans receivable are stated at unpaid principal balances. Interest on loans is recognized over the term of the loan and is calculated using the simple-interest method on principal amounts outstanding.

Loans receivable are stated at the amount management expects to collect from balances outstanding at year-end. Management provides for probable uncollectible amounts through a provision for bad debt expense and an adjustment to an allowance for loan losses based on its assessment of the current status of individual accounts. There was no allowance for loan losses deemed necessary for the fifteen-month period ended December 31, 2022. It is the LDC's policy to charge off uncollectible loans receivable when management determines the receivable will not be collected.

December 31, 2022

# **NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

## **Property and Equipment**

Property and equipment are recorded at cost. The LDC follows the practice of capitalizing, at cost, all expenditures for property and equipment in excess of \$1,000. Expenditures for repairs and maintenance that do not improve or extend the life of the asset are expensed as incurred. Depreciation is computed on a straight-line basis over the useful lives of the assets generally as follows:

Category	Recovery Period Years
Equipment	5 - 10
Furniture and Fixtures	5 - 10

# **Operating Leases**

The LDC leases office space. The LDC determines if an arrangement is a lease at inception. Operating leases are included in right of use (ROU) asset – operating lease, current portion of operating lease liability, and long-term operating lease liability on the statement of financial position.

ROU assets represent the LDC's right to use an underlying asset for the lease term and lease liabilities represent the LDC's obligation to make lease payments arising from the lease. ROU assets and liabilities are recognized at the commencement date based on the present value of lease payments over the lease term. The ROU asset also includes any lease payments made and excludes lease incentives. The LDC's lease terms may include options to extend or terminate the lease when it is reasonably certain that the LDC will exercise that option. Lease expense for lease payments is recognized on a straight-line basis over the lease term.

In determining the discount rate used to measure the ROU asset and operating lease liability, the LDC uses rates implicit in the lease, or if not readily available, the LDC adopted the accounting policy available to non-public entities which allows the use of a risk-free rate. The risk-free rate is the incremental borrowing rate of the LDC for the same period of time as the lease term. The LDC has elected to use the risk-free rate based on the commencement date.

December 31, 2022

# **NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

#### **Unearned Revenue**

The LDC is the recipient of grant and contract awards that require expenditure for specified activities before the LDC is reimbursed by the grantor or contractor for the costs incurred. Certain grantors or contractors pay in advance of incurring the specified costs; in those cases, the amount received in excess of amounts spent on reimbursable costs is reported as unearned revenue.

#### **Income Tax Status**

The LDC is a not-for-profit organization and is exempt from federal income tax under Section 501(c)(3) of the Internal Revenue Code.

#### **Open Tax Years**

The LDC's Forms 990, *Return of Organization Exempt from Income Tax*, for the years ended 2021, 2020, and 2019 are subject to examination by the IRS, generally for 3 years after they were filed. Based on its analysis, the LDC determined that there were no uncertain tax positions and that the LDC should prevail upon examination by the taxing authorities.

# **Revenue Recognition**

In accordance with ASU 2014-09, "Revenue from Contracts with Customers" (Topic 606), the LDC recognizes revenue when control of the promised goods or services are transferred to the LDC's outside parties in an amount that reflects the consideration the LDC expects to be entitled to in exchange for those goods or services. The standard outlines a five-step model whereby revenue is recognized when performance obligations within a contract are satisfied.

# Administrative Fees

Jefferson County Industrial Development Agency reimburses the LDC for certain administrative and staff support expenses. Revenue is recognized as administrative services are provided.

In accordance with ASU 2018-08, "Not for Profit Entities: Clarifying the Scope and the Accounting Guidance for Contributions Received and Contributions Made" (Topic 958), the LDC has revenue sources that are accounted for and recognized as nonreciprocal transactions at the time of the transaction.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2022

# **NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

# **Revenue Recognition - Continued**

# Jefferson County Support

The LDC receives Agriculture Program and Marketing grant monies from Jefferson County. Amounts received are recognized as revenue when earned, and amounts received in advance of qualifying expenditures are recorded as unearned revenue.

# Grant Revenue

Grant revenue result from cost-reimbursable grants and contracts, which are conditional upon certain performance requirements and/or the incurrence of allowable qualifying expenses. Amounts received are recognized as revenue when the LDC has incurred expenditures in compliance with specific grant provisions.

# Advertising

Advertising costs are expensed as they are incurred. Advertising expense amounted to approximately \$75,000 for the fifteen-month period ended December 31, 2022.

# **Functional Allocation of Expenses**

Expenses consist of costs related to providing services and administrative functions. The LDC's operating costs have been allocated based on direct identification when possible, and allocation if a single expenditure benefits more than one function. Compensation, benefits, and certain other operating expenses are allocated based on estimates of time and effort.

#### **Statement of Cash Flows**

Supplemental disclosures of noncash investing and financing activities for the fifteen-month period ended December 31, 2022 are as follows:

Right of Use Asset - Operating Lease in Exchange for Operating Lease Liability \$ 205,076

December 31, 2022

#### NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES – Continued

# **Recently Adopted Accounting Standards**

In February 2016, the Financial Accounting Standards Board ("FASB") issued guidance (Accounting Standards Codification [ASC] 842, *Leases*) to increase transparency and comparability among organizations by requiring the recognition of right of use ("ROU") assets and lease liabilities on the statement of financial position. Most prominent among the changes in the standard is the recognition of ROU assets and lease liabilities by lessees for those leases classified as operating leases. Under the standard, disclosures are required to meet the objective of enabling users of financial statements to assess the amount, timing, and uncertainty of cash flows arising from leases.

The LDC changed its financial reporting period to January 1, 2022 through December 31, 2022. The interim period of October 1, 2021 through December 31, 2021 was included with the current year financial statements. Therefore, adoption of the lease standard included the fifteen-month reporting period. The LDC adopted the standard effective October 1, 2021 and recognized and measured leases existing at, or entered into after, October 1, 2021.

The LDC recognized on October 1, 2021, a lease liability of \$205,076, which represents the present value of the remaining operating lease payments, discounted using the discount rate, based upon lease terms, and a right of use asset – operating lease of \$205,076.

# **Date of Management's Review**

The LDC has evaluated events and transactions that occurred between December 31, 2022 and March 1, 2023, which is the date the financial statements were available to be issued, and has determined that there are no additional adjustments and/or disclosures necessary.

December 31, 2022

#### **NOTE 3 – LOANS RECEIVABLE**

Loans receivable consisted of the following at December 31, 2022:

Revolving Loan Fund Program	\$ 192,630
Covid-19 Emergency Loan Program	150,472
Clayton Loan Program	8,436
Total	\$ 351,538

The following is a schedule of the outstanding Revolving Loan Fund Program loans receivable at December 31, 2022:

# **Revolving Loan Fund Program**

Clayton Island Tours	\$	10,076
Clayton Yacht Club		36,891
North Branch Farms		31,542
WICLDC #1		94,833
WICLDC #2		19,288
Total Revolving Loan Fund Program	\$	192,630

# **Covid-19 Emergency Loan Program**

During the year ended September 30, 2020, the LDC disbursed 30 Covid-19 Emergency loans, 28 of which were for \$10,000 each, and two participation loans for \$5,000 each. The loan terms call for 13 monthly interest only payments followed by 60 monthly principal and interest payments, at an interest rate of 3.00%. Once the loan is paid down to a balance of \$2,500, the remaining balance is forgiven and recorded as loan forgiveness expense by the LDC. During the fifteen-month period ended December 31, 2022, the LDC recorded \$8,750 of COVID-19 Emergency Loan Forgiveness expense.

December 31, 2022

# **NOTE 3 – LOANS RECEIVABLE**– Continued

# **Clayton Loan Program**

During the year ended September 30, 2021, the LDC established a Clayton Loan Program in order to assist businesses in Clayton, New York affected by high waters on the St. Lawrence River and ongoing construction in the downtown area. Two loans were disbursed for \$5,000 each. The loan terms call for 12 months of interest only payments, followed by 60 months of principal and interest payments, at an interest rate of 3.00%. The remaining balance on each of the loans at December 31, 2022 was \$4,218 for a total of \$8,436.

The aging of the loans receivables portfolio by classes as of December 31, 2022 is summarized as follows:

	30	)-59	60	)-89	Gre	ater					
	Days Past Due		Days ne Past Due		Than 90 Days				Total Loans		
							Current		Receivable		
Revolving Loan Fund	\$	_	\$	-	\$	-	\$	192,630	\$	192,630	
Covid-19 Emergency Loans		-		-		-		150,472		150,472	
Clayton Loan Program		-		-		-		8,436		8,436	
	\$	-	\$	-	\$	-	\$	351,538	\$	351,538	

# **NOTE 4 – PROPERTY AND EQUIPMENT, NET**

Property and Equipment at December 31, 2022 consist of the following:

Furniture and Fixtures	\$ 76,898
LHI Records Storage	87,030
Total	 163,928
Less: Accumulated Depreciation	 (78,688)
Property and Equipment, Net	\$ 85,240

Depreciation expense for the fifteen-month period ended December 31, 2022 was \$18,460.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2022

# NOTE 5 – LEASES

The LDC leases office space from Watertown Industrial Center LDC, a related party, under a 10-year lease agreement. As of December 31, 2022, the operating lease ROU asset and operating lease liability related to this agreement was \$175,454 and \$203,436, respectively. The remaining lease term of this agreement is 6.75 years and the discount rate was 3%. The operating lease expense for the fifteen-month period ended December 31, 2022 was \$37,262.

Future minimum lease payments under non-cancellable leases as of December 31, 2022 are as follows:

	Operating	
	]	Leases
2023	\$	7,424
2024		16,378
2025		43,239
2026		43,239
2027		43,239
Thereafter		75,669
Total Future Minimum Lease Payments		229,188
Less Imputed Interest		25,752
Total		203,436
Less Current Portion		1,358
Total Long-Term Operating Lease Liability	\$	202,078

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2022

# NOTE 6 – RELATED PARTY AGREEMENTS AND TRANSACTIONS

The LDC rents office space from Watertown Industrial Center LDC under a 10-year lease agreement. See Note 5 for further details.

An agreement was executed between the LDC and the Jefferson County Industrial Development Agency (JCIDA), where JCIDA agreed to pay the LDC for administrative and staff support. The amount charged to the JCIDA by the LDC was \$792,256 for the fifteen-month period ended December 31, 2022. This agreement commenced effective August 1, 2013 and is automatically renewed. The fee is recalculated annually based on the LDC's budget. For the fifteen-month period ended December 31, 2022 the entire fee was paid by JCIDA and recognized as revenue by the LDC.

On December 1, 2010, the LDC loaned Watertown Industrial Center Local Development Corporation \$200,000 for roof replacement expenses. The loan matures on January 1, 2031. As of December 31, 2022 the balance remaining on this loan was \$94,833.

On September 10, 2018, the LDC loaned Watertown Industrial Center Local Development Corporation \$98,082 for renovations to the northeast corner of Building A at the Watertown Center for Business and Industry which will provide an additional 33,432 square feet for the current tenant. The loan matures on October 1, 2023. As of December 31, 2022, the balance remaining on this loan was \$19,288.

#### **NOTE 7 – UNEARNED REVENUE**

Unearned revenue represents payments received in advance of incurring specified costs. The activity and balances for unearned revenue are as follows:

Unearned Revenue, October 1, 2021	\$ 34,680
Revenue Recognized	(34,680)
Cash Received in Advance of Performance:	
Jefferson County Marketing Grant	206,550
ARPA Grant	1,305,035
Unearned Revenue, December 31, 2022	\$ 1,511,585

The balances will be recognized as revenue beginning January 1, 2023 as specified costs are incurred.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2022

#### **NOTE 8 – JEFFERSON COUNTY SUPPORT**

The LDC receives Agriculture Program and Marketing grant monies from Jefferson County. The total contributions consisted of the following for the fifteen-month period ended December 31, 2022:

Jefferson County Agriculture Program Grant	\$ 173,400
Jefferson County Marketing Grant	344,250
	\$ 517,650

#### **NOTE 9 – CONCENTRATIONS OF CREDIT RISK**

The LDC maintains its cash balances in financial institutions located in Watertown, NY. Interest-bearing deposits and non-interest-bearing deposits are insured by the Federal Deposit Insurance Corporation up to \$250,000. The LDC's aggregate bank balances included balances not covered by depository insurance at year-end. Deposits in the amount of \$4,326,820, for the year ended December 31, 2022, respectively, are collateralized with securities held by the pledging financial institution, or its trust department or agent, but not in the LDC's name. All deposits were fully collateralized as of December 31, 2022.

#### **NOTE 10 – RETIREMENT PLAN**

On August 1, 2013, the LDC established a 401K Profit Sharing Pension Plan. The Plan is administered by RBC Wealth Management. The employer contribution is set at 4% of the employees' annual salary. All full-time employees are covered by the Plan. For the fifteen-month period ended December 31, 2022, the LDC made contributions in the amount of \$52,235.

# **NOTE 11 – GRANT REVENUE**

In an agreement dated May 5, 2022, The LDC is a subrecipient of United States Coronavirus State and Local Fiscal Recovery Funds (ARPA grant) in the amount of \$2,059,000 from Jefferson County Industrial Development Agency (Agency), for a grant period through December 31, 2024. The ARPA grant was originally received by Jefferson County and passed through to the Agency.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2022

# **NOTE 11 – GRANT REVENUE -** Continued

The ARPA grant funds are to be used for the following programs:

- (1) Small business productivity improvement and incumbent worker training
- (2) Rental property deferred maintenance program
- (3) Local foods resiliency initiative
- (4) Expansion of childcare services

For the fifteen-month period ended December 31, 2022, the LDC recognized \$753,965 in grant revenues and grant expense. The unspent grant proceeds received in the amount of \$1,305,035 are reported as unearned revenue at December 31, 2022.

# NOTE 12 – LIQUIDITY AND AVAILABILITY OF FINANCIAL ASSETS

The LDC monitors its liquidity so that it is able to meet the operating needs and other contractual commitments while maximizing the investment of it excess operating cash. The LDC anticipates collecting sufficient revenue to meet general expenditures. The following table reflects the LDC's financial assets as of December 31, 2022, reduced by amounts that are not available to meet general expenditures within one year.

#### Financial Assets:

\$ 4,822,307
351,538
7,000
5,180,845
(260,172)
\$ 4,920,673





INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

# BOARD OF DIRECTORS JEFFERSON COUNTY LOCAL DEVELOPMENT CORPORATION

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Jefferson County Local Development Corporation (a nonprofit organization), which comprise the statement of financial position as of December 31, 2022, and the related statements of activities, functional expenses, and cash flows for the fifteen-month period then ended, and the related notes to the financial statements, and have issued our report thereon dated March 1, 2023.

# **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Jefferson County Local Development Corporation's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Jefferson County Local Development Corporation's internal control. Accordingly, we do not express an opinion on the effectiveness of Jefferson County Local Development Corporation's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Jefferson County Local Development Corporation's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the organization's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the organization's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bowers & Company

Watertown, New York March 1, 2023



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

# BOARD OF DIRECTORS JEFFERSON COUNTY LOCAL DEVELOPMENT CORPORATION

# Report on Compliance for Each Major Federal Program

# **Opinion on Each Major Federal Program**

We have audited Jefferson County Local Development Corporation's compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on each of Jefferson County Local Development Corporation's major federal programs for the fifteen-month period ended December 31, 2022. Jefferson County Local Development Corporation's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Jefferson County Local Development Corporation complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the fifteen-month period ended December 31, 2022.

# **Basis for Opinion on Each Major Federal Program**

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained *Government Auditing Standards*, issued by the comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Jefferson County Local Development Corporation and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Jefferson County Local Development Corporation compliance with the compliance requirements referred to above.

# **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Jefferson County Local Development Corporation's federal programs.

# **Auditor's Responsibilities for the Audit of Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Jefferson County Local Development Corporation's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Jefferson County Local Development Corporation's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Jefferson County Local Development Corporation's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Jefferson County Local Development Corporation's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Jefferson County Local Development Corporation's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

# **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify and deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Bowers & Company

Watertown, New York March 1, 2023

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Federal Grantor/Program or Cluster Title	Assistance Listing	Pass-Through Entity Identifying Number	Total Federal Expenditures		
U.S Department of the Treasury					
Passed Through Jefferson County Industrial Development Agency:					
COVID-19: Coronavirus State and Local Fiscal					
Recovery Funds	21.027		\$	753,965	
Total COVID-19: Coronavirus State and Local Fiscal			-		
Recovery Funds				753,965	
Total U.S Department of Treasury				753,965	
Total Expenditures of Federal Awards			\$	753,965	

# NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

December 31, 2022

#### **NOTE A – BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of Jefferson County Local Development Corporation under programs of the federal government for the fifteen-month period ended December 31, 2022. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of Jefferson County Local Development Corporation it is not intended to and does not present the financial position, changes in net assets, or cash flows of Jefferson County Local Development Corporation.

# NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### NOTE C - INDIRECT COST RATE

Indirect costs may be included in the reported expenditures, to the extent that they are included in the federal financial reports used as the source of the data presented. The LDC has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

December 31, 2022

#### SUMMARY OF AUDITOR'S RESULTS

- 1. The auditor's report expresses an unmodified opinion on the financial statements of Jefferson County Local Development Corporation.
- 2. No significant deficiencies relating to the audit of the financial statements of Jefferson County Local Development Corporation were disclosed during the audit. No material weaknesses are reported.
- 3. No instances of noncompliance material to the financial statements of Jefferson County Local Development Corporation, which would be required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
- 4. No significant deficiencies relating to the audit of the major federal award programs are reported in the Independent Auditor's Report on Compliance with Requirements for Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance. No material weaknesses were reported.
- 5. The auditor's report on compliance for the major federal award programs for Jefferson County Local Development Corporation expresses an unmodified opinion on the major federal programs.
- 6. There were no audit findings to be reported in accordance with CFR Section 200.516(a) related to the major federal programs for Jefferson County Local Development Corporation.
- The program tested as a major program include:
   Coronavirus State and Local Fiscal Recovery Funds 21.027
- 8. The threshold used for distinguishing between Type A and B programs was \$750,000.
- 9. Jefferson County Local Development Corporation was determined to not be a low-risk auditee.

FINDINGS - FINANCIAL STATEMENT AUDIT			
No findings to report.			
FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT			

No findings to report.